

# Gathering Views on Engagement in Maternity Services in NHS Scotland

Supporting better quality health and social care for everyone in Scotland

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www.hisengage.scot

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# 1. Introduction

# 1.1 Executive summary

Healthcare Improvement Scotland – Community Engagement (previously known as the Scottish Health Council) was asked by the Scottish Government to gather information about the existence, role and support for Maternity Services Liaison Committees (MSLCs) across NHS Scotland. An MSLC advises NHS boards on the care provided to pregnant women and their partners and the parents of newborn babies. The Committees exist to make sure NHS boards listen to and take account of the views and experiences of the people who use local maternity services. Made up of service users, an MSLC monitors what services are being provided to expectant and new parents and recommends changes and improvements. It acts as a voice for the people who use these services.

Going forward, the Scottish Government wants to ensure that maternity service users have:

- a voice at both a local level and national level
- good mechanisms to ensure they are aware of how to engage at a local level, and
- local engagement mechanisms that can lead to national engagement approaches.

In 2004, the Scottish Government made it mandatory for all NHS boards in Scotland to have a Maternity Services Liaison Committee.

NHS Scotland has 14 territorial NHS boards, all providing maternity services to the population they serve. Through the gathering views exercise conducted by Healthcare Improvement Scotland – Community Engagement, we found that six NHS boards had groups or committees, a further two had recently ceased to function and six areas used a range of other engagement methods. NHS Grampian and NHS Highland each have more than one group or committee.

Through our Engagement Offices (one in each NHS board area), we engaged with NHS boards and lay members to establish:

- how the MSLC was structured
- how it operated in terms of representing local service users
- how lay members were supported by the NHS board
- what lay members would find helpful to support the work of the MSLC, for example further guidance on their role, information on policy and practice and engagement with each other
- whether they would find it helpful to engage with other MSLCs formally or informally to share experience, ideas, how they would like to do that, and
- whether they would be interested in learning more about and contributing to national policy development.

We found that the majority of NHS boards had or had tried to establish a Maternity Services Liaison Committee since 2000 with varying degrees of success. During this period most NHS boards made changes and in some cases multiple changes, to the original model. Since the previous guidance relating to the Maternity Services Liaison Committees model, a number of NHS boards have adopted a range of alternative effective engagement approaches. The findings clearly indicate that the way forward for maternity services is to ensure that all engagement processes ensure that the voices of women are taken on board in a proactive and inclusive way.

Ways of promoting the MSLC varied and a common finding from the vast majority of lay members involved was the lack of information about the role of the group available to them prior to joining.

All NHS boards said that recruitment and retention of lay members was their biggest challenge. In some areas they were unable to gain public or service user interest in joining a committee and therefore were unable to establish a group.

A number of groups have acknowledged the need for a clear aim and purpose and where this was lacking, lay members felt this led to them being uncertain of their role on the group. For those NHS boards who had, or previously had, a group or committee the experience of a formal, board-room style meeting was felt to be intimidating for many members of the public, especially when considering that a service user may have a baby or young children with them.

It was highlighted that time commitment expected from lay members and staff to be actively involved in an engagement activity was difficult to manage. There was also an awareness that parents and families had a number of competing priorities and for them to give up the time required to participate could be very challenging.

The need for ongoing support and training for lay members and staff to participate effectively was recognised, as well as the need to raise the profile of why maternity services are engaging service users and carers. For some rural areas it was felt that the demographic of the group was fairly static and therefore engagement tended to be representative. In some areas, however, staff and lay members felt that engagement was not representative of recent and current service users.

All feedback received has been shared with the Scottish Government and the information gathered through this work will be used to develop and improve engagement with service users across Scotland. We will also liaise closely with the Scottish Government in order to provide feedback to participants about how the views expressed in this report have been used.

# 1.2 Current position

In 2004, the Scottish Government made it mandatory for all NHS boards in Scotland to have a Maternity Services Liaison Committee.

NHS Scotland has 14 territorial NHS boards, all providing maternity services to the population they serve. Through the information gathering exercise conducted by Healthcare Improvement Scotland – Community Engagement, we found that six NHS boards had groups or committees, a further two had recently ceased to function and six areas used a range of other engagement methods. NHS Grampian and NHS Highland each have more than one group or committee.

| Area                                | Group/Committee Type Structure                                   | Other                         |
|-------------------------------------|--|-------------------------------|
| NHS Ayrshire & Arran                | Maternity Services Provision<br>Group                            |                               |
| NHS Borders                         |  | Other engagement methods used |
| NHS Dumfries &<br>Galloway          | Maternity Link Group   |                               |
| NHS Fife                            |  | Other engagement methods used |
| NHS Forth Valley                    | Maternity Services Liaison<br>Committee                          |                               |
| NHS Grampian –                      | Grampian Maternity Voices<br>Partnership                         |                               |
| including Moray                     | Moray Maternity Voices Partnership                               |                               |
| NHS Greater Glasgow<br>and Clyde    | Maternity Services Liaison<br>Committee (has not met in<br>2019) |                               |
| NHS Highland – including Argyll and | Highland Maternity Voices Partnership                            |                               |
| Bute                                | Maternity Services Liaison<br>Committee                          |                               |
| NHS Lanarkshire                     |  | Other engagement methods used |
| NHS Lothian                         | Maternity Services Liaison<br>Committee                          |                               |
| NHS Orkney                          |  | Other engagement methods used |

| Area  | Group/Committee Type<br>Structure                                | Other                         |
|---|--|-------------------------------|
| NHS Tayside                                       | Maternity Services Participation<br>Network (recently disbanded) |                               |
| NHS Shetland                                      | No current group   | Other engagement method used  |
| NHS Western Isles:<br>Bòrd SSN nan Eilean<br>Siar |  | Other engagement methods used |

# 2. Discussion

# 2.1 Developing our understanding

Our priorities in gathering information about Maternity Services Liaison Committees were to:

- establish where they exist
- understand their role
- establish how they are supported and members have knowledge of where to access support to carry out the role, and
- find out whether they had the necessary information to engage locally in service improvement.

# 2.2 Scoping the current landscape

Through our Engagement Offices (one in each of the 14 territorial board areas), we engaged with NHS boards' staff and lay members of committees or groups to establish:

- how the MSLC was structured
- how it operated in terms of representing local service users
- how lay members were supported by the NHS board
- what lay members would find helpful to support the work of the MSLC, for example, further guidance on their role, information on policy and practice and engagement with each other
- whether they would find it helpful to engage with other MSLCs formally or informally to share experience and ideas, and how they would like to do that, and
- whether they would be interested in learning more about and contributing to national policy development.

# 2.3 Approach

All of our Engagement Offices carried out interviews with the relevant NHS board staff to understand the local picture and where possible, to gain the opinions of the members of the public involved in any structure.

# 2.4 Discussions with NHS board staff

We used discovery interviews<sup>1</sup> to explore with staff their awareness and experiences of engaging people in maternity services. The method encourages a conversation between the

<sup>&</sup>lt;sup>1</sup> www.england.nhs.uk/improvement-hub/wp-content/uploads/sites/44/2017/11/Discovery-Interview-Guide.pdf

interviewer and interviewee, allowing them to share what they feel is important<sup>2</sup>. The discussions were recorded, reviewed and themed under headings of positives and challenges that related to the origin of the engagement, structure, support representation and reflection. In the model we used, these are known as 'journey points' (see appendix).

# 2.5 Discussions with lay chairs and lay members

Of the six NHS boards with a current group or committee, we were able to speak with lay members and lay chairs from three areas namely NHS Grampian (including Moray), NHS Highland (including Argyll & Bute) and NHS Lothian.

Additionally, we spoke with a lay member from a recently disbanded group in NHS Tayside and the former lay chair of the NHS Western Isles' Committee which now has an alternative method of engagement. Staff in our Engagement Offices were unable to contact lay members involved with the groups in NHS Ayrshire & Arran, NHS Dumfries & Galloway and NHS Forth Valley in the timescale that was available to complete the project.

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<sup>&</sup>lt;sup>2</sup> www.england.nhs.uk/improvement-hub/publication/discovery-interview-hints-and-tips-the-power-of-stories/

# 3. Summary and conclusions

# 3.1 Findings

Interviews were based on the following themes which were called 'journey points' in the model we used:

- origin
- structure
- support
- representation
- reflection

An individual journey point sheet from staff and a lay member's perspective for each NHS board is in the appendix.

# 3.2 Origin

The majority of NHS boards had or had tried to establish a Maternity Services Liaison Committee since 2000 with varying degrees of success. During this period most NHS boards made changes and in some cases multiple changes, to the original model. Since the previous guidance relating to the Maternity Services Liaison Committees model, a number of NHS boards have adopted a range of alternative effective engagement approaches.

The findings in this report clearly indicate that the way forward for maternity services is to ensure that all engagement processes ensure that the voices of women are taken on board in a proactive and inclusive way.

Ways of promoting Maternity Services Liaison Committees varied with a range of methods being used from; word of mouth, staff identifying interested service users, posters, information leaflets, newspapers and radio advertising. Most lay members indicated that they had been approached by NHS board staff to become involved and a few said they had directly approached the committees themselves usually following experience of childbirth.

When established, membership has tended to include service users and/or lay members, maternity staff including senior management, GPs, health visitors, consultants along with representatives from relevant organisations such as National Childbirth Trust (NCT)<sup>3</sup> and Stillbirth and Neonatal Death Society (SANDS<sup>4</sup>). Often the groups were led by a committed lay member and/or Chief or Lead Midwife.

<sup>&</sup>lt;sup>3</sup> www.nct.org.uk

<sup>4</sup> www.sands.org.uk

The majority of Committees are structured with formal meeting agendas and minutes being produced – they often meet quarterly. Some groups have a clear terms of reference and many are, or have been, chaired by a lay member.

A common finding from the vast majority of lay members involved with the committees or groups was the lack of information about the role of the group available to them prior to joining.

Some committees provided training for members, for example, the previous Maternity Services Liaison Committee in NHS Dumfries & Galloway received training from the NCT and Voices Scotland<sup>5</sup> (which is capacity building training) and in NHS Forth Valley they received training from SANDS about bereavement and associated issues.

#### 3.3 Recruitment and retention

All NHS boards identified that recruitment and retention of lay members was their biggest challenge. In some areas they were unable to gain public or service user interest in joining a committee and therefore were unable to establish a group, for example, in Orkney.

For the majority of MSLCs the need for ongoing recruitment was identified as a challenge as lay members would move on when their children grew older and their experience of the service became less current. Many groups have found that as well as dwindling numbers of lay members, the level of staff involvement and contribution from other organisations also decreased over time.

Some areas highlighted difficulties in maintaining interest and having relevant agenda items to discuss. For some areas these have been the defining factors in their group no longer meeting or needing to be refreshed. The majority of lay members who participated indicated that they felt that the formality of the committees and groups was a factor in recruiting to them.

Lay members also highlighted that the usual method of recruitment, that of a direct approach from staff, could contribute to a lack of diversity in the group.

#### 3.4 Structure

For those NHS boards with a committee or group currently operating there are, on average, between four and six lay members attending regularly, often with a lay chair. A number of groups have acknowledged the need for clear aims, with some established and some still developing them. The need for a clear aim and purpose was reflected in feedback from lay members too. Where this was lacking, lay members felt this led to them being uncertain of their role on the group.

<sup>&</sup>lt;sup>5</sup> www.chss.org.uk/voices-scotland/training-support/

There are now six groups which have an alternative name to a Maternity Service Liaison Committee (four have kept the name as an MSLC). Feedback has suggested that the committee name was too formal and therefore could be off-putting to service users. Lay members in general agreed with this view.

Agenda setting is not approached consistently. In some areas the lay chair directs it and in others staff set the agenda. However, the impression is that all members can input into the agendas setting process. The majority of lay members said that they could input to agenda setting and their suggestions were usually included. However, lay members sometimes struggled to see any evidence of changes being made as a result of their input and several also mentioned the slow pace of change in the NHS generally. Some good examples, however, of MSLC achievements were shared with us:

"The other day the Chair was reading out a list of achievements, things that service users have helped to influence."

"We've been lucky that the Committee has been asked to be involved in developments in lots of areas of the hospital. The thing that's most important to me is that there is something good coming out of listening to peoples' experiences, my experiences, then shaping services as a result of that."

"We had influence over the design of conventional theatre gowns. Based on feedback through the Committee, gowns now have an extra seam with poppers at the front opening on both sides so mums can do 'skin to skin'.

In NHS Forth Valley the need for a welcoming environment that is flexible and conducive to the challenges that parents may face in attending a meeting was identified, with one member continuing to input solely via email. The majority of NHS boards have considered the timing and venues of meetings, with some meeting at lunchtime or in the evening.

A number of groups have dedicated pages on their NHS board's website and some have a dedicated Facebook page. A number of areas without a group or committee have developed active Facebook pages, for example, NHS Fife and NHS Orkney both use these social media channels to not just share information but to recruit people to attend activities and to gain feedback on the service.

Feedback from some lay members indicated some uncertainty about using Facebook as a communication channel and others have indicated some unsatisfactory experiences whilst using it.

Where there isn't a group many NHS boards use a range of ways to gather patient and carer experiences and feedback such as questionnaires on discharge, via board wide systems and utilising data from national surveys. The use of Care Opinion<sup>6</sup> was also highlighted. Ad hoc

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<sup>&</sup>lt;sup>6</sup> careopinion.org.uk

engagement on specific topics was felt to be relevant and meaningful to recent and current service users, for example, NHS Shetland engages through an established group of breastfeeding peer supporters.

#### 3.5 Formal structure

For those NHS boards with, or which previously had, a group or committee the experience of a formal, board-room style meeting was felt to be intimidating for many members of the public and considering that a service user may have a baby or young children with them, it was not felt to be the most welcoming environment. As mentioned previously, the formality has also been identified as a factor in recruitment and retention by a number of lay members.

#### 3.6 Time

It was highlighted that the time commitment expected from lay members and staff to be actively involved in an engagement activity was difficult to manage. There was also an awareness that parents and families have a number of competing priorities and for them to give up the time required to participate can be very challenging.

"Taking up too much time is an issue, we are volunteers. However, an online forum with a biannual gathering would be my preference. It would be great to share ideas and practice across all health board areas."

For frontline staff involved, it was felt their attendance was often over and above their working hours and so based on good will. The timing of meetings during the day or evening and their length have been given considerable thought, in many NHS boards however, it still remains a difficult area to balance.

Lay members highlighted that the timing of meetings was one of the main challenges in their involvement. For members from remote and rural areas it was an added challenge as they had to factor in travel time, with one example given of a four hour round trip for a two hour meeting which isn't sustainable.

Other methods to engage lay members in meetings have also been highlighted as challenging for different reasons, for example when held via video conferencing and challenges with not being able to be heard, not knowing when it was okay to talk and not being given an opportunity to contribute to discussions.

# 3.7 Support

In the NHS boards with a group or committee, administrative support is generally provided along with ensuring lay members have access to travel and childcare expenses, although in one NHS board lay members noted a lack of administrative support as a challenge.

It was felt that the majority of NHS boards were supportive of the structures, with many groups being attended by senior management including Chief Midwives and linking in with Nurse Directors. However, it was also felt that there can sometimes be a lack of awareness in some areas of the activities, role and function of the groups.

Across the country there was a variation in staff attending the meetings, with some being heavily attended by senior management and others having a full range of staff. It was clear that this variation had an impact on the perspectives shared, with some areas reporting a lack of awareness from frontline staff of the existence of committees or groups and/or maternity service user feedback. The feedback from lay members also highlighted the variation in attendance by staff groups and the impact this had on awareness within and perspective from the wider organisation.

Engagement activities are shared with staff and service users, but it was reported that there are internal communication challenges in some NHS boards and also challenges in finding the best method to communicate with lay members.

Few NHS boards offered specific training or support for lay members to participate, although staff in NHS Forth Valley spoke of an approach where tailored support to the needs of the individual was offered and NHS Dumfries & Galloway offers a "peer buddy support" system.

Staff in many NHS boards felt that engagement and involvement should be seen as an integral part of everyone's role with staff encouraged to participate in national initiatives such as 'What Matters to You?'<sup>7</sup>. However, further support and training for staff on this would be required.

In some NHS boards staff make themselves available to lay members before and after the meetings. Some groups have had support from the NHS boards' Public Involvement staff, however, this varies. Lay members spoke about the commitment from members of staff to the structures in the NHS boards and that this was often the driving force for the existence of the committees and groups.

A number of lay members said they felt that staff sometimes adopted a "defensive position" when the feedback they gave was less positive and this was then detrimental to making improvements in the service. A few said that this made them unsure of their role on the committee or group.

# 3.8 Building capacity

The need for ongoing support and training for lay members and staff to participate effectively was recognised. The desire to co-produce and work together to improve services was a consistent theme. Some lay members mentioned that previous training undertaken elsewhere in other roles was useful in their role as a member of a MSLC.

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<sup>&</sup>lt;sup>7</sup> www.whatmatterstoyou.scot

#### 3.9 Profile and communications

Staff and service user awareness of groups, committees and engagement activities in general was reported to be variable. The need to raise the profile of how and why maternity services are engaging service users and carers was identified by both staff and lay members.

# 3.10 Consistent support

In some areas there was a lack of awareness of what support was available to not only the lay members, but to help facilitate the engagement activities. Where additional support was provided by the NHS board it was not always consistent or available for long.

# 3.11 Representation

It was generally reported by staff that all service users were encouraged to give feedback on their care and that this positive approach to engage with the service was extended not only to service users, but their families and carers too.

Many NHS boards used their contacts with relevant organisations such as NCT and community groups such as parent and toddler groups, as a method to invite participants. For some areas many lay members are drawn from these organisations and its members felt that this helped them as they were familiar with the more formal style of the group. A challenge highlighted was finding a balance between the issues or topics that an organisation, such as NCT, may wish to focus on, alongside the areas of focus for staff at the time and the experience of recent and current service users.

The majority of lay members shared that they had been invited to join the group. This may have been because they used the service or were known to staff through other related groups.

# 3.12 Diversity

For some rural areas, such as Dumfries & Galloway and Orkney, staff felt that the demographic of the group was fairly static and therefore engagement tended to be representative. In the majority of other areas it was clearly noted by staff and lay members that engagement was not representative of recent and current service users of the service. Groups such as <a href="https://docs.pythose.com">TheDadsNet.com</a> (online group), the lesbian, gay, bisexual and transgender community, black and ethnic minority groups, those with addiction problems, people with additional needs and young people were specifically identified as being underrepresented.

How to attract people from a diverse range of backgrounds and supporting them appropriately to be able to input and work together with staff was felt to be a key challenge. A solution seemed to be to have a range of methods to engage and involve in order to attract a range of people.

During discussions with staff, the process of collecting relevant equalities data from lay members was queried. In some areas staff felt they were aware of equality and diversity topics and provided that perspective at meetings.

Some areas noted that there was no agreed time tenure for membership on groups or committees and this led to quite a static participation.

#### 3.13 Location

Holding meetings in one specific geographical area was felt to lead to a saturation of people from that area which could often exclude those living or working further afield. If committees or groups are meeting in only one area, asking attendees to come to them can limit those able to physically attend.

Some NHS boards are considering using a range of community venues but feedback from the lay members was that although the locations for meetings can be varied within an area, it was not always helpful for travel.

NHS Highland is among those using video conferencing to overcome this. However, some who were involved by video conferencing highlighted challenges in using it for a meeting, including a lack of knowledge of the etiquette for using it. It was felt though that video conferencing had a place to supplement other ways of meeting but not as a sole method.

Additionally, NHS Grampian noted that for some service users who might not have had a positive experience, it may be difficult to return to a maternity setting - representatives from the Birth Trauma Association<sup>8</sup> highlighted this specifically.

# 3.14 Equality monitoring

There are clearly issues relating to clarity of how to capture this data and the purpose for which it was intended. This should be explored further to ensure maternity services reflects the views and experiences of all those accessing services.

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<sup>&</sup>lt;sup>8</sup> www.birthtraumaassociation.org.uk

# 4. Reflection

Many areas felt that there had been a number of engagement successes in maternity services. This ranged from giving input to information materials to responding to feedback and generating service improvements. One example was feedback from someone who had experienced a stillbirth that they were able to hear other babies crying through the walls and this was particularly distressing for them. The patient was invited to discuss her experience and this led to the labour ward being soundproofed. Other feedback included:

"The Committee has helped to input into the design of the new maternity unit in Inverurie which does help to make the environment better for new mums. Lay representatives have been able to influence small changes."

"I have found it really interesting being involved. Getting involved with the development of the new hospital. I welcome the opportunity to be involved and helping with the design of the bereavement suit. Our involvement has had recognition for partnership working with the NHS. I got to go to the turf cutting ceremony which was really good getting the opportunity to do that. We are discussing having an up to date, revised leaflet about the group."

Successes enjoyed in maternity services are often shared either with the groups or committees, or promoted through social media channels. A challenge was identified as how to balance the positive experiences and successes with the areas where the service could improve. Some lay members identified a lack of clarity on what they could share more widely. An example was given of a member sharing feedback on their group's Facebook page, this was picked up by the press and media who ran a story with only the negative aspects included. They felt this damaged their relationship with staff.

When considering future engagement, staff and lay members recognised the need to engage differently, in a way that is responsive and relevant to modern families, less formal, action focused and not onerous for service users or staff.

The majority of areas suggested increased use of social media alongside dedicated webpages on NHS boards' websites. For some areas, using social media has been difficult to achieve due to internal policies. There are however, clear benefits identified, along with some challenges, from the areas that have used it. The benefits have included reaching people who may not have engaged in a more traditional format and it was felt that social media increased the visibility of the service and generated more open conversations. The challenges included lack of clarity on what could be shared on social media. Overall though it was felt that the benefits outweighed the likely risks.

Involving recent and current service users and their families is seen as a key focus for maternity services to be able to implement the recommendations from the Scottish Government's Best Start Plan.

In taking forward the recommendations for improvements from the Scottish Government Best Start Plan<sup>9</sup> involving recent and current service users and their families is seen as a key focus for maternity services. There was recognition that there needed to be adequate resources available to support this work as well as suitable resources to support engagement in maternity services in general.

National networking in future that facilitates sharing the learning, good practice and the development of ideas and approaches was received positively overall by both staff and lay members. Staff highlighted a potential risk of duplication, as other structures may exist, with many staff already having networking opportunities and considering the existing challenges on their time and capacity. Lay members highlighted the challenges of time and capacity for them but generally welcomed the opportunity to learn from other areas.

Feedback highlighted that there was a desire to improve on existing ways of engaging with service users potentially through national networks.

"Currently there are good links amongst maternity staff across NHS Scotland. The could use joint meetings and networking as opportunities to speak to, learn from and share with other NHS boards."

"We would welcome support from Healthcare Improvement Scotland – Community

Engagement to help build on service user involvement."

# 5. Next steps and recommendations

We would like to thank everyone who took part and shared their views about service user engagement in maternity services and their suggestions for improvement.

All feedback received has been shared with the Scottish Government.

It is recommended that:

- The information gathered through this work is used by the Scottish Government and partner organisations to develop and improve engagement with service users across Scotland.
- Training and online resources are developed working in conjunction with Healthcare Improvement Scotland – Community Engagement to enable service providers to improve the way they engage with maternity service users.

<sup>&</sup>lt;sup>9</sup> www.gov.scot/publications/best-start-five-year-forward-plan-maternity-neonatal-care-scotland-9781786527646/

- Further work be conducted to ensure clarity on how to capture equality monitoring data by service providers to ensure maternity services reflects the views and experiences of those accessing service.
- Healthcare Improvement Scotland Community Engagement liaises closely with the Scottish Government in order to provide feedback to participants about how the views expressed in this report have been used.

16 July 2020

# 6. Appendix

## NHS Ayrshire & Arran – staff response

|                | Maternity Services Provision Group Established for over 10 years  | Clear aims and agendas for meetings  14 members on the group with 6 to 7 of them being lay members and this included the Chair | Support with administration from secretarial staff   | Recruit through local<br>contacts such as the<br>Breastfeeding Network or<br>SANDS                    | Informal feedback to group<br>members resulting in<br>improvements to services   |
|----------------|---|--|--|---|--|
| Positives      | Regular meetings, a Chair,<br>Terms of Reference, meeting<br>agendas and minutes taken                  | Agenda, Minutes and<br>Action Log created  | Good support from the board  | Service users informed of<br>the group at antenatal<br>classes and Healthy<br>bump/healthy baby group | Action log: - member of the group's name attached to actions - revisited at every meeting                                |
|                | Membership: service users, representatives from relevant charities, maternity services management team. | Minutes from the meeting<br>go into the Clinical<br>Governance Structure   | Maternity service<br>management team<br>attend the group and<br>link with frontline<br>staff | Invitation to join is extended to any service users   | National networking useful to<br>hear from other areas on their<br>engagement structures -what<br>works and what doesn't |
|                |   | Advertising group via contacts and Facebook page   | 'Being Open'<br>initiative recruited<br>new members  |   | Current structure is working well  |
| Journey Points | Origin  | Structure  | Support  | Representation  | Reflection   |
|                |   | Finding a replacement<br>Chair for the group   | Lack of frontline staff involved   | Not representative of the local population  | Link into NHS Ayrshire &<br>Arran's Participation Network  |
| Challenges     |   | Recruitment  |  |   | contacts database  |
| enancinges     |   | Time commitment  |  |   |  |
|                |   | Timing of meetings<br>(day/evening)  |  |   |  |

## NHS Borders - staff response

|                | Previous MSLC ran for 5 years: 2005- 2010  Reported directly to the board   | Service users engage with staff directly, named contact person and relationships with the community midwives  Post care feedback requested from service users | Both heads of<br>services have a<br>midwifery<br>background      | All service users treated the same                         | GREATIX and DATIX recording systems to log positive and negative experiences of care |
|----------------|---|---|--|--|--|
| Positives      | Membership: staff and lay<br>members from organisations<br>SANDS (Stillbirth and Neonatal<br>Death), Breast Feeding and | Breast Feeding Support Group Nurture (CIC social  | Staff would consider<br>engagement an<br>integral part of their  | All service users encouraged to participate in their care. | Best Start programme – opportunity for networking and sharing ideas and practice     |
|                | NCT (National Childbirth Trust)   | enterprise)<br>Birth Options Clinic   | everyday job   |  |  |
|                | Roughly 2:1 staff to lay  | Care Opinion  | Frontline staff  |  | Felt that the service does   |
|                | representative ratio  | Using every opportunity to use and learn from feedback  | supported by<br>management staff<br>team to make a<br>difference |  | discuss things openly but keen<br>to build on service user<br>involvement            |
| Journey Points | Origin  | Structure (current)   | Support  | Representation   | Reflection   |
|                | Recruiting lay members  | Microsite for the service needs updating  | Other services can take precedence                               | Small and rural populations where there isn't a great      | Best Start programme - financial resources that this                                 |
| Challenges     | Maintaining interest in the group   | Could be more effective at engaging with service users  | No specific engagement   | deal of diversity  | may require  |
|                | Relevant topics for the agenda<br>after the initial areas of<br>interest became exhausted                               |   | activities   | Recording equalities information relevant to the service   |  |

## NHS Dumfries & Galloway staff response

|                | MSLC ran for around 25 years   | Maternity Link group meets on a semi regular basis  Clear aims which are set out in their terms of reference | Maternity Link involvement is part of the service                | Maternity Link previously<br>had a Facebook page,<br>which the group<br>established themselves | Group responds to service user's comments, concerns, compliments and complaints |
|----------------|--|--|--|--|---|
| Positives      | Training was provided for members - NCT and Voices                                     | Four lay members on the group  Involvement in Best Start   | Has administrative support  Travel and childcare                 | Webpage and leaflets in<br>the department to<br>promote Maternity Link                         | Important to link, share and network with other NHS boards                      |
|                |  | Programme and new<br>hospital build  | expenses offered   |  |   |
|                | Initially large staff<br>representation – latterly only<br>Head of Midwifery attending | Travel and childcare expenses are provided   | Recruitment leaflet produced and offers peer buddy support       | Contact with mother and toddler groups   | Training for staff and lay members  |
| Journey Points | Origin   | Structure  | Support  | Representation   | Reflection  |
|                | Numbers engaged dwindled,<br>this lead to a new recruitment<br>drive                   | Difficult for lay members finding time to attend meetings  | Maternity staff are not currently linked in with this engagement | Not representative of the local population   | Difficult for frontline midwives to have the time to input into the group       |
| Challenges     |  | Need for ongoing recruitment   | Lack of staff awareness of group                                 | People may only be interested in one topic or  | Recruitment of lay members to the group   |
|                |  |  |  | issue  | Governance issues - lay<br>member Chair   |
|                | Attendance of staff members – time available   | Commitment and capacity<br>needed – amount of<br>reading, form filling                                       |  | Need to go out to where people are   | National network amalgamated structure  |

## NHS Fife staff response

|                | Did previously have a MSLC   | Maternity, Pregnancy and Birth Facebook page Dedicated webpage | Staff encouraged to participate in national initiatives      | Facebook page and Care<br>Opinion gained quite a lot<br>of feedback       | Celebrating success via posters at national events                             |
|----------------|--|--|--|---|--|
|                | Met quarterly  | Board-wide Patient<br>Feedback Systems                         | Involving service<br>users in application<br>of 15 Steps for | Changing demographics of area – provides a range of views and experiences | Desire for co-production of services between service users and staff           |
| Positives      | Lead Midwife took committee<br>forward                                     | Pregnancy and Birth app  | Maternity  |   | Future engagement needs to be different: - less formal - more fluid membership |
|                |  | Feedback gathered on discharge                                 |  |   | Good to know how other boards engage   |
|                | Membership: range of staff,<br>lay members and<br>organisations e.g. SANDS | Ad hoc engagement  | Staff aware of a<br>range of<br>engagement                   | Need for a variety of methods to engaging and involving a range of people | National networks exist for a range of maternity staff already                 |
|                | (Stillbirth and Neonatal<br>Death)   | Member of DadsNet.com<br>Network                               | methods for<br>improvements and<br>redesigns                 |   | Staff participate in a range of national initiatives and events                |
|                |  | Care Opinion   | redesigns  |   |  |
| Journey Points | Origin   | Structure  | Support  | Representation  | Reflection   |
|                | Recruiting lay members   | Increasing service user involvement when redesigning services  | Support and training for staff on engagement and             | The committee route didn't attract a range of service users               | Engagement has to be relevant to the service user                              |
| Challenges     | Retention of lay members   | Involvement in Best Start<br>Programme                         | involvement  | No controls over comments and posts to the Facebook page                  | Training required for staff and service users                                  |
|                |  |  |  | Changing demographics of area – challenging to engage with so many        |  |

## NHS Forth Valley staff response

|                | Established around 2008/9 (refreshed and amalgamated 2 sites)  | MSLC meets four times per<br>year at 17:30<br>Welcoming atmosphere                       | Has administrative support for papers and minutes                         | Staff promoted it to all service users   | MSLC continues to function well   |
|----------------|--|--|---|--|---|
|                | Membership: Lay members,<br>maternity staff, GPs, Health<br>Visitors along with                              | Finger buffet provided   | Head of Midwifery<br>and Nurse Director<br>supportive                     | Feedback or complaints<br>responses also informed<br>services users about MSLC | Committee members share the work being done beyond those on the group   |
|                | representatives from organisations such as Aberlour befriending support, SANDS, Association of Breastfeeding | Being understanding of<br>work and childcare<br>commitments for lay<br>members           | Board as a whole very supportive of maternity services                    | as an additional way to be<br>involved   |   |
|                | Mothers.   | Feeds into the Clinical<br>Governance group and<br>Person Centred group                  | Frontline staff aware of the group  |  | More use of social media to engage service users that are not able to attend meetings in                      |
| Positives      |  | Links into other initiatives<br>such as Patient Public<br>Panel, Best Start<br>programme | Support or induction training based on individual lay member needs        | Welcomes all service users   | person  |
|                | Chair a non-clinician, Vice<br>Chair previous service user   | Meeting papers are sent out at least 7 days in advance                                   | Lay members a core<br>part, it is 'their'<br>committee                    |  |   |
|                | Previously involved people asked to be involved in leading the new amalgamated MSLC                          | One lay member who can't attend stays linked in via email.                               | Staff available half an hour before the meeting starts for lay members    | Staff bring awareness of equality and diversity to the group                   | Joint meetings and networking would provide opportunities to speak to, learn from and share with other boards |
|                | Ongoing promotion of group<br>to services users and flyers and<br>posters were shared                        | Agenda set by staff,<br>though everyone is<br>encouraged to shape the<br>agenda          | Lay members can<br>stay after the<br>meeting to ask<br>questions and chat | No required length of term for lay members                                     |   |
| Journey Points | Origin   | Structure  | Support   | Representation   | Reflection  |
| Challenges     | Recruitment of service users   |  |   | Recording relevant equalities information                                      | Maintain the momentum of the group  |

| Further advertising and |  | Involving new service users |
|-------------------------|--|-----------------------------|
| information on the      |  |                             |
| website                 |  |                             |

## **NHS Grampian staff response**

|                | Established 2010 after refresh of previous group  | Group now called<br>Maternity Voices  | Administration<br>Support                                | Previous contact with local communities  | Relationships and links with organisations  |
|----------------|---|---|--|--|---|
|                |   | Partnership   | Lay members<br>expenses                                  | Posters displayed promoting the group  | Welcome difficult questions that leads to good, open and  |
|                |   | New lay member Chair  Meets quarterly   | сяреньев   | promoting the group  | positive relationships  |
| Positives      | Consultant midwife and Communications team involved   | Development workshop to be held in September  | Board is supportive of maternity services                | Considering meeting in various local community venues  | Successes of maternity service shared with the group  |
|                | Lay member Chair  | Growth of service user representation   | Good attendance from staff at                            |  | Future possible changes in format:  |
|                | Membership: Lay members,<br>dedicated representation from<br>maternity staff, relevant<br>organisations | Significant attendance by relevant organisations  | maternity service<br>level                               |  | <ul> <li>NHS Grampian wide group</li> <li>moving around the area</li> <li>increasing engagement of<br/>users</li> </ul> |
| Journey Points | Origin  | Structure   | Support  | Representation   | Reflection  |
|                | Oligili   | Structure   | Support  | Representation   | Reflection  |
| -              | 2018 – discussions began on the format and function of the liaison group                                | Traditional board type meeting which is quite formal  | Financial resource                                       | How to get a diverse range of groups represented   | Achieving a balanced agenda and focus   |
| ·              | 2018 – discussions began on the format and function of the  | Traditional board type meeting which is quite   | • • •  | How to get a diverse range   | Achieving a balanced agenda   |
| Challenges     | 2018 – discussions began on the format and function of the  | Traditional board type meeting which is quite formal  Representation from organisations can out | Financial resource  Staff side support often carried out | How to get a diverse range of groups represented  Meet at the Maternity Hospital – barrier to some | Achieving a balanced agenda and focus  Continued support from Public  |

## NHS Greater Glasgow and Clyde staff response

|                | MSLC has been established for a number of years                             | Met twice a year   | Administration support provided                      | Lay rep has extensive experience on the group                     | Ongoing patient engagement  |
|----------------|---|--|--|---|---|
|                | Transferred to the Women and Children's Directorate three to four years ago | Membership:<br>representatives from<br>SANDS and NCT, Chief        | Support from<br>Executive Nurse<br>Director          | Representation a range of staff – tending to be senior management | Working on Obstetrics and<br>Gynaecology patient and carer<br>experience groups |
| Positives      |   | Midwife, Lead Midwife,<br>midwifes, GP and relevant<br>consultants |  |   | Best Start programme  |
|                | Lay member Chair  | Information sharing and service updates                            | Desire to link in with<br>Best Start                 |   | Networking with other boards would be positive                                  |
|                |   | Service carrying out other engagement activities                   | programme  |   | Links with Maternity Managed<br>Clinical networks                               |
| Journey Points | Origin  | Structure  | Support  | Representation  | Reflection  |
|                | Engagement with service users   | Hasn't met in 2019   | Some resistance to using social media                | Lack of lay members   | Need to be action focused   |
|                | Retention of members including representatives from organisations           | Group hasn't been action focused                                   | Lack of awareness<br>with broader<br>maternity staff | No time limit or required term to be on the group                 | More diversity amongst<br>members and groups<br>attending                       |
| Challenges     |   |  |  |   | Using social media to engage on topics of interest                              |
|                | Currently there are no lay members attending                                | Agenda set by staff  | Time to attend                                       | Lack of front line staff<br>membership                            | A clear national direction - statutory and good practice                        |
|                | Only one meeting held last year   | Only lay member attending was the Chair                            | Communication  |   |   |

## NHS Highland staff response

|                | MSLC established around 10 years ago  | Four lay members, staff representatives and people from relevant organisations | Administration support provided   | Reviewing groups and contacts around area that they can work with in the future | Community relationships<br>strengthened with Caithness<br>Health Action Team (CHAT)<br>being invited to join the group |
|----------------|---|--|---|---|--|
|                | Obtained service user feedback through surveys, questionnaires and Facebook | Chair is a lay member and a<br>member of the National<br>Childbirth Trust      | Venues and video<br>conferencing<br>arranged for the                        | Membership – service<br>users and relevant<br>organisations                     | board maternity webpages to be updated   |
| Positives      | pages   | Meetings held monthly and at lunchtime   | group   | Recruitment - group members   | Facebook page to be made public  |
|                |   | Minutes recorded by lay member   |   | considering how to attract new members  | Best Start programme   |
|                | Changed to Maternity Voices Partnership - first meeting in January 2019     | Clear aims - Currently constructing mission statement                          | Agenda items are decided amongst the group                                  | Contact between group<br>members via a closed<br>Facebook group                 | Multiple venues around the board area to be used   |
|                |   | Networking with NHS<br>Grampian Maternity Voices<br>Partnership                | Developing a dedicated webpage  |   | Staff attendance at meetings   |
| Journey Points | Origin  | Structure  | Support   | Representation  | Reflection   |
|                | Representation of the range of service users                                | Group is in its infancy – still to work out how its                            | Development of lay members  | Recruitment   | Facebook page being made open to the public  |
|                | Retention - service users   | managed and appropriate  | Board not fully   | How to support people to  | Peoples time for the group   |
| Challenges     | attending for a while and then would leave                                  | governance   | sighted on the group<br>as still early days –<br>need to raise<br>awareness | come to meetings  | Training   |
|                | Meeting topics quite strategic  |  | What support is available for lay members?                                  |   | Retention of members   |

## NHS Lanarkshire staff response

|                | Two iterations of MSLC: first being in 2003; second in 2012-2015       | General engagement -<br>contact people already<br>known to the service.   | There is support from the board for engaging people in the work of maternity services      | All service users' feedback<br>on their experiences<br>requested via<br>questionnaire.                     | Information and feedback gathered has helped to shape the new model of delivery                          |
|----------------|--|---|--|--|--|
| Positives      | Both versions driven forward<br>by a lay member                        | Feedback from service<br>users via a questionnaire<br>collected on the 10 <sup>th</sup> day<br>after the baby is born | Frontline staff all supporting ongoing engagement  | Best Start Group meetings include a lay representative and other service users are invited an ad hoc basis | Wishaw Maternity are<br>developing a Facebook page<br>to gather views and engage<br>parents and families |
|                | Meetings held quarterly  | Care Opinion  |  |  |  |
|                | Roughly 1:2 staff to lay member ratio                                  | Best Start Group meetings informing the pilot areas   |  |  |  |
|                | Reported into the Women's<br>Services Directorate                      | (Larkhall, Blantyre and<br>Hamilton)  | Feedback is used to<br>shape future training<br>of staff along with<br>shaping the service |  | Recognition that there is a need to engage differently now   |
| Journey Points | Origin   | Structure (current)   | Support  | Representation   | Reflection   |
| Challenges     | Lack of continuity of attendance: hard to maintain people's attendance | General engagement -<br>contact people already<br>known to the service  |  | Best Start Group – lay<br>member comes from a<br>professional background;<br>difficult for parents to      | To get service users to engage over and above the completion of the questionnaire                        |
|                | Hard to recruit lay members  |   |  | attend meetings  | Parents do not want to sit around a meeting table  |

## NHS Lothian staff response

|                | Long established, estimated before 2000                    | Meets every 6-8 weeks   | Administration support provided    | Lay members recruited through word of mouth                               | Input into information leaflets (design and translations)                                      |
|----------------|--|---|------------------------------------|---|--|
|                | Previously Head of Midwifery in West Lothian was the Chair | Agenda set by lay Chair with lay members and staff then contributing    | The board is supportive            | Many lay members also<br>members of organisations<br>such as SANDS or NCT | Visiting times   |
|                | lay member Chair   | Minutes are shared  | Clinical Leads attend meetings     | Representation from some groups such as BME                               | Gaining real time feedback from service users on wards   |
| Positives      | Terms of reference   | Staff have regular email contact with the Chair                         | Maternity service staff attend and | Lay members are able to influence the work of the                         | The group has a good working relationship  |
|                |  | Have established subgroups for particular work streams                  | provide good<br>perspective        | group   | It would be good to have a national event for active MSLCs to encourage networking and sharing |
|                |  | Dedicated pages on the NHS Lothian website that includes meeting papers |                                    |   | Future focus on social networking and online surveys   |
| Journey Points | Origin   | Structure (current)   | Support                            | Representation  | Reflection   |
|                | Lay member Chair in post 10-<br>15 years                   | Attendance numbers can vary   | Specific support for lay members   | Not wholly representative of local population                             | Need to draw members from across the entire board area   |
| Challenges     |  | Tends to be more staff<br>than lay members<br>attending                 |                                    | Engaging with a broad range of service users                              | Gaining feedback generally from service users  |

## NHS Orkney staff response

|                | Attempted to establish a MSLC early 2000s                          | Ad hoc engagement on topics                                    | Commitment from the board to involve people  | Feedback mainly from pregnant women and mothers with small children | Successes shared via Orkney<br>Health and Care newsletter  |
|----------------|--|--|--|---|--|
|                | Local meetings were held in  | Dedicated Facebook page  | Providing travel   | Overall engagement is   | You Said, We did feedback  |
| Positives      | different locations  | Volunteer breastfeeding peer support                           | expense, papers in advance and support to attend regular meetings when needed      | representative of the local population                              | Patient stories at NHS board meeting and shared with the service   |
|                | Promotion via a variety of<br>means – newspaper, radio,<br>posters | Questionnaires   | Staff would consider<br>engagement as an<br>integral part of their<br>everyday job |   | Future engagement needs to be different: - virtual forum - using technology - interact on service users' terms |
|                |  | Focus Groups   | Feedback is used to shape and improve the service                                  |   | Use of Attend Anywhere in the future   |
| Journey Points | Origin   | Structure  | Support  | Representation  | Reflection   |
|                | No uptake from recent service users                                | Reactive engagement  |  | Small amount of feedback<br>from Dads and<br>Grandmothers           | Maternity Services Liaison<br>Committees are not the ideal<br>format   |
| Challenges     | Committee was not established                                      | To involve service users in the early planning and development |  | Fairly static demographic   | Topic specific engagement that is relevant to service users  |
|                |  |  |  |   | Geographical barriers  |
|                |  |  |  |   | Public Transport   |

## NHS Shetland staff response

|                | Did previously have a MSLC   | Plan to reconfigure small<br>focus style group based on<br>Best Start Programme  | Staff encouraged to participate in identifying participants for | Established group Breastfeeding Supporters is very active often asked for views on topics               | Celebrating success via posters at events  |
|----------------|--|--|---|---|--|
| Positives      | Met on ad hoc basis to discuss specific issues such as island accommodation in Aberdeen.   | Aiming for discussions that will focus on policies as well as maternity service pathways.  | planned focus group   | New supporters frequently join this group via regular media promotion and advertising which takes place | Using regular feedback from service users e.g. complaints and feedback structures  |
|                | Membership: Maternity staff<br>and 6 lay members  Numerous attempts to revive MSLC which has included trying to change the format, location, time etc. | Targeted approach to identify service users who are going through or recently been through the maternity service/process and who may wish to engage via their contact with the midwives. |   | Previous MSLC regularly recruited for new members to join, offering drop in sessions for service users. |  |
| Journey Points | Origin   | Structure  | Support   | Representation  | Reflection   |
|                | Disbanded due to being unable to recruit new members   | Increasing service user involvement  | Maintain flexibility of meeting timings, expenses and methods   | Recruitment   | Does the format lend itself more to people who've had negative experiences?        |
| Challenges     | Retention of lay members – people joined to talk about specific issue and when that finished they left   | Early stages of planning   | Maternity engagement currently feels a bit isolated from the    | Gaining a representative cross-section of service users   | Retention and relevance  Multiple competing priorities for parents post-birth      |
|                | Loosely run no clear<br>governance structure   |  | boards wider<br>engagement<br>networks                          |   | Mandate to engage the public around maternity services may see resources allocated |

## NHS Tayside staff response

|                | Four committees in each locality established in the early 2000s'. Tayside wide committee 2013 - 2019 | Tayside Maternity Services Participation Network dedicated pages on NHS Tayside website                               | Lead NHS staff member did feel supported and valued by colleagues for her role in the network. | Wish to hear what went<br>well and what could have<br>been better from all service<br>users.  | Service user interest in a<br>"Maternity Voices" type<br>participation group – short<br>term involvement /service<br>users continually being<br>replaced.                     |
|----------------|--|---|--|---|---|
|                | Called Tayside Maternity Services Participation Network Quarterly meetings                           | 3 areas in Tayside have<br>Facebook pages   | Keen that the board<br>are aware of<br>activities of any                                       | Staff want to get as diverse<br>a range of women involved<br>as possible – group<br>members or providing one-<br>off feedback/views | Recent maternity engagement event using the "Who's Shoes" participation toolkit   |
| Positives      | Reported to NHS Tayside Maternity Forum Lay member Chair of meetings                                 | Service users feedback<br>captured via online surveys<br>carried out by volunteers<br>and medical students            | future network/<br>group/ engagement<br>along with wider<br>NHS Tayside staff.                 |   | Desire for specific local maternity information website including how to give feedback, share views and get involved.   |
|                | Promoted community maternity units and developed information on place of birth choices               | Keen to re-establish some<br>kind of local maternity<br>participation group –<br>recent engagement<br>maternity event |  |   | Important to link, share and network with other Boards.  Nationally an oversight group which facilitates sharing of good practice, ideas and gives general direction welcome. |
| Journey Points | Origin   | Structure (current)   | Support  | Representation  | Reflection  |
|                | Recruiting lay members to the<br>Tayside wide network  | New group needs to be:  Less onerous/ formal  Sustainable   | Lack of board<br>awareness of the<br>network   | Network wasn't representative of local population – desire to   | Time of day, length and location of any meetings or events with service users   |
| Challenges     | As children grew older service users tend to move on from the group                                  | Encourages a range of service users to get involved who have  | No administration support was provided to the  | address this with any new structure   | Need to go where service users are instead of expecting them to come to the service   |
|                | Too formal One lay member and one staff member attending   | recent service<br>experience  | network  |   |   |

## NHS Western Isles staff response

|                            | MSLC established 1990s ran<br>till 2016   | Boards Facebook page  | Service tries to respond to all                                     | All service users encouraged to give   | Best Start programme  |
|----------------------------|---|---|---|--|---|
|                            | Initially large membership of lay members and staff   | Currently feedback is received via national questionnaires on maternity services  | comments and feedback received.                                     | feedback on their care   | MSLC – honest conversations<br>and service developments<br>such as the establishment of a<br>birthing pool        |
| Positives                  | Membership of MSLC wider<br>than just those who attended<br>for example included Western<br>Isles Voices. | Good continuity of care<br>with midwife   |   |  | National oversight group comprising of members from committees could be useful                                    |
|                            | At the outset the group was new and innovative  | Board-wide Patient<br>Feedback Systems  |   |  | If re-establishing a group need to consider technology to engage  |
|                            |   |   |   |  |   |
| Journey Points             | Origin  | Structure (current)   | Support   | Representation   | Reflection  |
| Journey Points             | Origin  Numbers dwindled and attendance would vary  | Only a small percentage of women from the area are contacted via national surveys | Difficulty in recruiting staff locally can make the time commitment | Representation  Constraints around engaging with service users in the southern islands | Reflection  The need to be mindful about staff workload and size of NHS board when additional tasks are generated |
| Journey Points  Challenges | Numbers dwindled and  | Only a small percentage of women from the area are contacted via national         | Difficulty in recruiting staff locally can make the                 | Constraints around engaging with service users   | The need to be mindful about staff workload and size of NHS board when additional tasks                           |

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